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2.) The Security Rule (Part 164, Subpart C)

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Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
§ 164.302 – Applicability	Covered entities must comply with the requirements of the Security Rule with respect to electronic protected health information. ¹	The Proposed Rule applied this section to business associates. ²	Adopts as proposed. ³

¹ 45 C.F.R. § 164.302 (2007).

² 75 Fed. Reg. at 40882.

³ 78 Fed. Reg. at 5590; 45 C.F.R. § 164.106.

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
§ 164.304 – Definitions	Administrative safeguards are administrative actions, and policies and procedures, to manage the selection, development, implementation, and maintenance of security measures to protect electronic protected health information and to manage the conduct of the covered entity's workforce in relation to the protection of that information. ⁴ Physical safeguards are physical measures, policies, and procedures to protect a covered entity's electronic information systems and related buildings and equipment, from natural and environmental hazards, and unauthorized intrusion. ⁵ Access is the ability or the means necessary to read, write, modify, or communicate data/information or otherwise use any system resource; this definition does not apply to "access" as used in the Privacy Rule. ⁶	The Proposed Rule inserted reference to business associates in the definitions of administrative safeguards and physical safeguards. The Interim Final Breach Notification Rule amended the definition of access to note that the definition also does not apply to "access" as used within the Breach Notification Rule. 8	Adopts as proposed. 9
§ 164.306 – Security standards:	Generally, a covered entity must: (1) ensure the confidentiality, integrity, and	The Proposed Rule applied the general requirements for security standards to	Adopts as proposed. ²⁰

⁴ 45 C.F.R. § 164.304, at "Administrative safeguards" (2007).
⁵ 45 C.F.R. § 164.304, at "Physical safeguards" (2007).
⁶ 45 C.F.R. § 164.304, at "Access" (2007).
⁷ 75 Fed. Reg. at 40882.
⁸ 74 Fed. Reg. at 42756.
⁹ 78 Fed. Reg. at 5693; 45 C.F.R. § 164.304.

HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
availability of all of the electronic	business associates in the same manner	
protected health information it creates,	as they apply to covered entities. 19	
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the requirements of the Security Rule. 10		
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with respect to all electronic protected		
nealth information.		
Most standards identified in the		
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"addressable" ¹² Covered entities must		
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	availability of all of the electronic	availability of all of the electronic protected health information it creates, receives, maintains, or transmits; (2) protect against any reasonably anticipated threats or hazards to the security or integrity of such information; (3) protect against any reasonably anticipated uses or disclosures that are not permitted or required under the Privacy Rule; and (4) ensure that its workforce complies with the requirements of the Security Rule. Covered entities must comply with the standards provided in the Security Rule with respect to all electronic protected health information. Most standards identified in the Security Rule include implementation specifications are either "required" or "addressable." 12 Covered entities must implement all "required" implementation specifications as written. 13 If an implementation specification is "addressable," the

 $^{^{20}}$ 78 Fed. Reg. at 5590; 45 C.F.R. \S 164.306.

¹⁰ 45 C.F.R. § 164.306(a) (2007).

^{11 45} C.F.R. § 164.306(c) (2007) (referencing the requirements of this section and at §§ 164.308, 164.310, 164.312, 164.314, and 164.316). 12 45 C.F.R. § 164.306(d)(1) (2007).

¹³ 45 C.F.R. § 164.306(d)(2) (2007).

¹⁹ 75 Fed. Reg. at 40882.

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	the covered entity's environment, the		
	specification would reasonably and		
	appropriately safeguard the covered		
	entity's electronic protected health		
	information. ¹⁴ If it would, the covered		
	entity must implement the specification.		
	If it would not, the covered entity must		
	document why, and, if reasonable and		
	appropriate, adopt an equivalent		
	alternative measure. 15		
	A covered entity may use any security		
	measures to satisfy the Security Rule's		
	standards and implementation		
	specifications. ¹⁶ When deciding what		
	measures to use, the covered entity must		
	take four specific factors into account. 17		
	1		
	The covered entity must review the		
	security measures it uses and modify		
	them as needed. 18		
	There are eight administrative safeguard	The Proposed Rule applied this section	Adopts as proposed. 44
§ 164.308 –	standards covered entities must satisfy.	to business associates in the same	
Administrative		manner as it applies to covered	
safeguards	The first standard requires covered	entities. ⁴¹	
	entities to have a security management		
	process that includes policies and	The Proposed Rule makes a technical	

¹⁴ 45 C.F.R. § 164.306(d)(3)(i) (2007).

¹⁵ 45 C.F.R. § 164.306(d)(3)(ii) (2007).

¹⁶ 45 C.F.R. § 164.306(b)(1) (2007).

¹⁷ 45 C.F.R. § 164.306(b)(2) (2007).

^{18 45} C.F.R. § 164.306(e) (2007) (Note that security measures must provide reasonable and appropriate protection of electronic protected health information as described in § 164.316).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	procedures to prevent, detect, contain	change to the third standard's	
	and correct security violations. 21 There	specification requiring implementation	
	are four required implementation	of access termination procedures, such	
	specifications: (i) conduct a risk	that the procedures for terminating	
	analysis; (ii) implement risk	access apply when the workforce	
	management measures; (iii) enforce a	member's employment or other	
	sanction policy; and (iv) implement	arrangement ends, reflecting that some	
	procedures to review information	workforce members are not employees	
	system activity records. ²²	(i.e., may be volunteers).	
	The second standard requires covered	The Proposed Rule made several	
	entities to assign responsibility for the	modifications to the standard governing	
	development and implementation of the	business associate arrangements. It	
	policies and procedures required by the	removed the provision excluding	
	Security Rule. ²³	application of this standard to situations	
		that do not give rise to a business	
	The third standard requires covered	associate relationship, as such	
	entities to implement workforce	exceptions are now included within the	
	security policies and procedures to	definition of <i>business associate</i> . 42 It	
	ensure appropriate access to electronic	added provisions to clarify that covered	
	protected health information. ²⁴ There	entities are not required to obtain	
	are three addressable implementation	satisfactory assurances from a	
	specifications: (i) implement procedures	subcontractor, but that business	
	for authorization and/or supervision; (ii)	associates are required to do so. ⁴³ It	
	implement workforce clearance	removed the provision holding a	
	procedures; and (iii) implement	business associate that is also a covered	
	procedures for terminating access. ²⁵	entity responsible for its violation of	

⁴¹ 75 Fed. Reg. at 40882.
⁴⁴ 78 Fed. Reg. at 5590; 45 C.F.R. § 164.308.

²¹ 45 C.F.R. § 164.308(a)(1)(i) (2007). ²² 45 C.F.R. § 164.308(a)(1)(ii) (2007).

²³ 45 C.F.R. § 164.308(a)(2) (2007). ²⁴ 45 C.F.R. § 164.308(a)(3)(i) (2007).

²⁵ 45 C.F.R. § 164.308(a)(3)(ii) (2007). ⁴² 75 Fed. Reg. at 40882.

HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	this standard and § 164.314(a) as a	
The fourth standard requires covered	covered entity. There is no longer a	
entities to implement policies and	need to apply specific provisions to	
	business associates, as the provisions of	
	1	
	associates in the same manner as they	
	apply to covered entities.	
health care clearinghouse functions		
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and procedures for access		
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modify access. ²⁵		
The fifth standard requires covered		
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members of its workforce 30 There are		
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	The fourth standard requires covered	The fourth standard requires covered entities to implement policies and procedures for information access management that are consistent with the applicable requirements of the Privacy Rule. There is one required implementation specification: isolate health care clearinghouse functions from unauthorized access, and procedures for access authorization, and procedures for access authorization, and procedures to establish and modify access. The fifth standard requires covered entities to implement a security awareness and training program for all members of its workforce. There are four addressable implementation specifications: (i) implement procedures to protect against malicious

⁴³ 75 Fed. Reg. at 40883. ²⁶ 45 C.F.R. § 164.308(a)(4)(i) (2007). ²⁷ 45 C.F.R. § 164.308(a)(4)(ii)(A) (2007). ²⁸ 45 C.F.R. § 164.308(a)(4)(ii)(B) (2007). ²⁹ 45 C.F.R. § 164.308(a)(4)(ii)(C) (2007). ³⁰ 45 C.F.R. § 164.308(a)(5)(i) (2007).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	monitor log-ins; and (iv) implement		
	procedures for password management. ³¹		
	The sixth standard requires covered entities to implement policies and procedures to address security incidents. ³² There is one required implementation specification: implement security incident response and reporting. ³³		
	The seventh standard requires covered entities to establish and implement as needed a contingency plan. 34 There are three required implementation specifications: (i) establish and implement a data backup plan; (ii) establish (and implement as needed) a disaster recovery plan; and (iii) establish (and implement as needed) an emergency mode operation plan, and two addressable implementation specifications: (i) implement procedures for testing and revision of contingency plans; and (ii) assess the criticality of applications and data. 35		
	The eighth standard requires covered		

³¹ 45 C.F.R. § 164.308(a)(5)(ii) (2007). ³² 45 C.F.R. § 164.308(a)(6)(i) (2007). ³³ 45 C.F.R. § 164.308(a)(6)(ii) (2007). ³⁴ 45 C.F.R. § 164.308(a)(7)(i) (2007). ³⁵ 45 C.F.R. §164.308(a)(7)(ii) (2007).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	entities to perform a periodic technical		
	and nontechnical evaluation to establish		
	the extent to which an entity's security		
	policies and procedures meet the		
	requirements of the Security Rule. ³⁶		
	An additional standard, which is		
	applicable to a covered entity that		
	chooses to permit a business associate		
	to create, receive, maintain, or transmit		
	electronic protected health information		
	on its behalf, requires such covered		
	entity to obtain satisfactory assurances		
	that the business associate will		
	appropriately safeguard [protected		
	health] information, through a business		
	associate contract or other		
	arrangement. ³⁷ There is one required		
	implementation specification: document		
	the required assurances in a written		
	contract or through another arrangement		
	that meets the requirements of §		
	164.314(a). ³⁸ If a business associate is		
	itself a covered entity, it is responsible		
	for complying with these provisions		
	(and with § 164.314(a)) to the same extent as a covered entity. ³⁹ This		
	standard is not applicable to covered		
	entities in certain situations that do not		
	churies in certain situations that do not		

 $^{^{36}}$ 45 C.F.R. § 164.308(a)(8) (2007). 37 45 C.F.R. § 164.308(b)(1) (2007). 38 45 C.F.R. § 164.308(b)(4) (2007) (referencing applicable requirements in § 164.314(a)). 39 45 C.F.R. §164.308(b)(3) (2007).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	give rise to a business associate relationship. 40		
§ 164.310 – Physical safeguards	There are four physical safeguard standards covered entities must satisfy. The first standard requires covered entities to implement facility access controls. There are four addressable implementation specifications: (i) establish and implement contingency operations procedures; (ii) implement a facility security plan; (iii) implement access control and validation procedures; and (iv) implement policies and procedures to document maintenance of the facility's physical components that are related to security. The second standard requires covered entities to implement workstation use policies and procedures. The third standard requires covered entities to implement physical safeguards for all workstations that access electronic protected health information. The second standard requires covered entities to implement physical safeguards for all workstations that access electronic protected health information.	The Proposed Rule applied this section to business associates in the same manner that it applies to covered entities. ⁵¹	Adopts as proposed. ⁵²

⁴⁰ 45 C.F.R. § 164.308(b)(2) (2007). ⁴⁵ 45 C.F.R. § 164.310(a)(1) (2007). ⁴⁶ 45 C.F.R. § 164.310(a)(2) (2007). ⁴⁷ 45 C.F.R. § 164.310(b) (2007). ⁴⁸ 45 C.F.R. § 164.310(c) (2007).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	The fourth standard requires covered entities to implement device and media control policies and procedures. ⁴⁹ There are two required implementation specifications: (i) implement disposal policies and procedures and (ii) implement media re-use procedures, and two addressable implementation specifications: (i) maintain records accounting for movement of media and the persons responsible, and (ii) backup/store data before moving equipment. ⁵⁰		
§ 164.312 – Technical safeguards	There are five technical safeguard standards covered entities must satisfy. The first standard requires covered entities to implement technical policies and procedures for electronic information systems to control access. There are two required implementation specifications: (i) assign unique user identifications; and (ii) establish (and implement as needed) emergency access procedures, and two addressable implementation specifications: (i) implement automatic logoff procedures;	The Proposed Rule applied this section to business associates in the same manner as it applies to covered entities. 61	Adopts as proposed. 62

⁵¹ 75 Fed. Reg. at 40882.
⁵² 78 Fed. Reg. at 5590; 45 C.F.R. § 164.310.
⁴⁹ 45 C.F.R. § 164.310(d)(1) (2007).
⁵⁰ 45 C.F.R. § 164.310(d)(2) (2007).
⁵³ 45 C.F.R. § 164.312(a)(1) (2007) (referencing access rights specified in § 164.308(a)(4)).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	and (ii) implement a mechanism to encrypt and decrypt electronic protected health information. ⁵⁴		
	The second standard requires covered entities to implement audit controls. ⁵⁵		
	The third standard requires covered entities to implement policies and procedures to protect the integrity of electronic protected health information. ⁵⁶ There is one addressable implementation specification: implement mechanisms to authenticate electronic protected health information. ⁵⁷		
	The fourth standard requires covered entities to implement procedures to authenticate the identity of a person or entity seeking access to electronic protected health information. ⁵⁸		
	The fifth standard requires covered entities to implement technical transmission security measures. ⁵⁹ There		

^{61 75} Fed. Reg. at 40882. 62 78 Fed. Reg. at 5590; 45 C.F.R. § 164.312. 54 45 C.F.R. § 164.312(a)(2) (2007). 55 45 C.F.R. § 164.312(b) (2007).

⁵⁶ 45 C.F.R. § 164.312(c)(1) (2007). ⁵⁷ 45 C.F.R. § 164.312(c)(2) (2007).

⁵⁸ 45 C.F.R. § 164.312(d) (2007). ⁵⁹ 45 C.F.R. § 164.312(e)(1) (2007).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
	are two addressable implementation		
	specifications: (i) implement integrity		
	controls; and (ii) implement an		
	encryption mechanism. ⁶⁰		
	There are two organizational	The Proposed Rule added a paragraph	Adopts as proposed. ⁷¹
	requirement standards that a covered	applying the requirements of the first	
	entity must satisfy, as applicable.	standard to agreements between	
		business associates and subcontractors	
	If a covered entity chooses to permit a	in the same manner as it applies to	
	business associate to create, receive,	agreements between covered entities	
	maintain, or transmit electronic	and business associates. ⁶⁹	
	protected health information on its		
	behalf, the first standard requires that	The Proposed Rule modified element	
§ 164.314 –	the contract or other arrangement	(B) of the business associate contract	
Organizational	between that covered entity and its	implementation specification, so that a	
requirements	business associate ⁶³ satisfy the	business associate must agree to ensure	
	applicable implementation	that its subcontractors enter into a	
	specification. 64 If a covered entity	contract or other arrangement that	
	knows of a material breach or violation	complies with this section. ⁷⁰ The	
	of the business associate's obligation	Proposed Rule also modified contract	
	under the contract or other arrangement,	element (C), so that a business associate	
	it must take specific steps to deal with	must specifically agree to report	
	the violation; failure to take these steps	breaches of unsecured protected health	
	constitutes a violation of this standard,	information as required.	
	and of § 164.502(e).65		

^{60 45} C.F.R. § 164.312(e)(2) (2007).

⁶³ Note that the standard at paragraph (b)(1) of the administrative safeguard provisions (§ 164.308) (which is applicable only to covered entities that choose to permit business associates to create, receive, maintain, or transmit electronic protected health information on their behalf) requires the covered entity to obtain satisfactory assurances that the business associate will appropriately safeguard the information; the single implementation specification for this administrative safeguard standard requires the covered entity to document these satisfactory assurances through a written contract or other arrangement with the business associate that meets the applicable requirements of this section (§ 164.314).

⁶⁴ 45 C.F.R. § 164.314(a)(1)(i) (2007).

⁶⁵ 45 C.F.R. § 164.314(a)(1)(ii) (2007).

^{69 75} Fed. Reg. at 40883.

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
		The Proposed Rule removed both the	
	The implementation specification for	provision detailing the steps a covered	
	business associate contracts sets forth	entity must take to deal with a breach or	
	four required contract elements: (A)	violation of the contract and contract	
	implement required safeguards that	element (D).	
	protect the electronic protected health		
	information; (B) ensure that any agent	The Proposed Rule modified the	
	(including a subcontractor) agrees to	implementation specification for "other	
	implement safeguards to protect the	arrangements" by removing the specific	
	information; (C) report any security	requirements applicable to three types	
	incident of which it becomes aware; and	of "other arrangements," and adding a	
	(D) authorize the covered entity to	provision stating that a covered entity	
	terminate the contract if the covered	satisfies the first standard if it its	
	entity determines that the business	arrangement meets the requirements of	
	associate has violated a material term. 66	§ 164.504(e)(3).	
	The image of the first of the f		
	The implementation specification for		
	"other arrangements" set forth		
	requirements applicable to three		
	specific types of arrangements. ⁶⁷		
	The second standard sets forth		
	requirements applicable to a group health plan. 68		
§ 164.316 –	There is one policy and procedure	The Proposed Rule applied this section	Adopts as proposed. ⁷⁶
Policies and	standard, which requires covered	to business associates in the same	Adopts as proposed.
procedures and	entities to implement policies and	manner as it applies to covered	
documentation	endices to implement policies and	mainer as it applies to covered	

⁷⁰ 75 Fed. Reg. at 40883.

⁷³ Fed. Reg. at 40663.
71 78 Fed. Reg. at 5591; 45 C.F.R. § 164.314.
66 45 C.F.R. § 164.314(a)(2)(i) (2007).
67 45 C.F.R. § 164.314(a)(2)(ii) (2007).
68 45 C.F.R. § 164.314(b) (2007).

Provision	HIPAA Requirements	Proposed/Interim Final Rules	Final Rule
requirements	procedures to comply with the Security	entities. ⁷⁵	
	Rule requirements. 72 A covered entity		
	may change its policies and procedures		
	at any time, but must document and		
	implement the changes in accordance		
	with the Security Rule.		
	There is one documentation standard,		
	which requires covered entities to		
	maintain these policies and procedures		
	in written form and, as required, a		
	written record of any action, activity or		
	assessment. ⁷³ This standard has three		
	required implementation specifications:		
	(i) retain required documentation for a		
	specific time period; (ii) make		
	documentation available as required;		
	and (iii) update documentation as		
	needed. ⁷⁴		

⁷⁶ 78 Fed. Reg. at 5695; 45 C.F.R. § 164.316.
⁷² 45 C.F.R. § 164.316(a) (2007).
⁷³ 45 C.F.R. § 164.316(b)(1) (2007) (Note that "written form" may be electronic).
⁷⁴ 45 C.F.R. § 164.316(b)(2) (2007).
⁷⁵ 75 Fed. Reg. at 40882.